

# United States Department of the Interior Bureau of Land Management

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Categorical Exclusion Not Established By Statute

DOI-BLM-UT-Y010-2015-0240-CX

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September 2015

## Film Permit UTU-91413

**Locations:** SLM,

Fruit Bowl & access road: T. 26 S., R. 18 E., sec. 15-17, 20, 21, NW $\frac{1}{4}$ NW $\frac{1}{4}$ , & 22.

Funnel Arch: T. 26 S., R. 21 E., sec. 21 & 22.

Mineral Bottom Road: T. 26 S., R. 17 $\frac{1}{2}$  E., section 24-26.

Shafer Basin Road & Fossil Point: T. 27 S., R. 20 E., sections 7-11, 17 & 18.

Long Canyon Road: T. 26 S., R. 20 E., sec., 13, 14, & 15. T. 26 S., R. 21 E., sec. 18.

Looking Glass Rock T. 29 S., R. 23 E., sec. 17, E $\frac{1}{2}$ SE $\frac{1}{4}$ .

**Applicant/Address:**

Upmarket/Illustra Films dba BG Films  
2121 Ocean Blvd #801  
Pompano Beach, FL 33062  
305-586-4228

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Bureau of Land Management  
Moab Field Office  
82 East Dogwood  
Moab, Utah 84532  
435-259-2100  
FAX 435-259-2158

**CATEGORICAL EXCLUSION DOCUMENTATION FORMAT WHEN USING CATEGORICAL  
EXCLUSIONS NOT ESTABLISHED BY STATUTE**

**A. Background**

BLM Office: Moab Field Office

Serial Case File No: UTU-91413

Proposed Action Title/Type: Film Permit – motion photography for a commercial

Locations of Proposed Action:

SLM,

Fruit Bowl & access road: T. 26 S., R. 18 E., sec. 15-17, 20, 21, NW¼NW¼, & 22.

Funnel Arch: T. 26 S., R. 21 E., sec. 21 & 22.

Mineral Bottom Road: T. 26 S., R. 17½ E., section 24-26.

Shafer Basin Road & Fossil Point: T. 27 S., R. 20 E., sections 7-11, 17 & 18.

Long Canyon Road: T. 26 S., R. 20 E., sec., 13, 14, & 15. T. 26 S., R. 21 E., sec. 18.

Looking Glass Rock T. 29 S., R. 23 E., sec. 17, E½SE¼.

Description of Proposed Action:

On September 4, 2015, Andrew Schefter, on behalf of Upmarket/Illustra Films dba BG Films, filed film permit application UTU-91413 to do motion photography to be used in an Indonesian cigar commercial which would be shown on television and in the cinema. Filming would take place at the Fruit Bowl, Funnel Arch and the Fossil Point area, and along the Mineral Bottom and Long Canyon Roads, in Grand County (BLM & SITLA lands) within the Moab Field Office. Filming activities would consist of rope swinging and a space net at the Fruit Bowl, rope swinging at Funnel Arch, and driving shots in the Fossil Point area and along the Mineral Bottom and Long Canyon Roads. Filming would be done using a hand-held camera and tripod, crane or jib arm, and a drone (Sky Sight, LLC). The photo shoot would involve 1 day of rigging at the Fruit Bowl and 3 days of filming between the dates of September 18-25, 2015. There would be up to 50 people on the crew and 23 vehicles involved in the project. All vehicles would remain on designated roads/pull-outs/parking areas.

**B. Land Use Plan Conformance**

Moab Field Office RMP, Approved October 2008

This is shown on page 65 of the plan and reads as follows: "Meet public needs for use authorizations such as rights-of-way, alternative energy sources, and permits while minimizing adverse impacts to resource values."

**C. Compliance with NEPA**

The Proposed Action is categorically excluded from further documentation under the National Environmental Policy Act (NEPA) in accordance with 516 DM 11.5(E) 19. This reference states "issuance of short-term (3 years or less) rights-of-way or land use authorizations...where the proposal includes rehabilitation to restore the land to its natural or original condition."

This categorical exclusion is appropriate in this situation because there are no extraordinary circumstances potentially having effects that may significantly affect the environment. The proposed action has been reviewed, and none of the extraordinary circumstances described in 43 CFR Part 46.215 applies.

**D: Signature**Authorizing Official: 

Beth Ransel, Field Manager

Date: 9/11/15**Contact Person**

For additional information concerning this CX review, contact

Judie Chrobak-Cox  
Moab Field Office  
82 E. Dogwood  
Moab, Utah 84532  
435-259-2100

The following BLM Specialists have reviewed the proposed action and have determined that none of the 12 exceptions below apply to this project:

Name	Title	Critical Element(s)
Ann Marie Aubry	Hydrologist	Air Quality, Water Quality, Floodplains, Wetlands/Riparian Zones
Lisa Bryant	Asst. Field Manager	Wilderness, Environmental Justice, Areas of Critical Environmental Concern, Wild & Scenic Rivers
Dave Williams	Rangeland Mgt. Spec.	Threatened, Endangered or Candidate Plant Species, Invasive Species/Noxious Weeds
Pam Riddle	Wildlife Biologist	Threatened, Endangered, or Candidate Animal Species, Migratory Birds
Jared Lundell	Archaeologist	Cultural Resources, Native American Religious Concerns
David Pals	Geologist	Wastes (hazardous or solid)
Judie Chrobak-Cox	Lead Visitor Information Assistant	Lead Preparer

Lead Preparer: Date: 9-11-15

### Exceptions to Categorical Exclusion Documentation

The action has been reviewed to determine if any of the extraordinary circumstances (43 CFR 46.215) apply. The project would:

<b>Extraordinary Circumstances</b>		
1. Have significant impacts on public health or safety.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> The proposed filming project is not likely to result in significant impacts to public health or safety. To keep impacts to a minimum and not impair public health or safety, the applicant would obtain, maintain and abide by all relevant Federal, state and local government requirements.
2. Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988); national monuments; migratory birds; and other ecologically significant or critical areas.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> Conformance with the Land Use Plan and Categorical Exclusion Review Records has been completed indicating none of the above concerns are present in the described locations and that significant impacts are not anticipated as a result of the proposed filming activity.
3. Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA section 102 (2) (E)].		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> As described, the proposed action is categorically excluded under 11.5E (19). Categorically excluded actions generally have very predictable consequences well established as insignificant and, therefore, would not create environmental effects that would generate controversy or involve unresolved conflicts concerning alternative uses of available resources. No controversial effects or conflicts have been identified with this filming project.
4. Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> The proposed project would not result in uncertain or unknown environmental risks.
5. Establish a precedent for future action or represent a decision in principal about future actions with potentially significant environmental effects.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> The proposed project is not connected to another action and would not set a precedent for future actions that would normally require environmental analysis.
6. Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> Filming in the requested location would not have a direct relationship to other actions that would create cumulatively significant environmental effects.
7. Have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by the bureau.		
<b>Yes</b>	<b>No</b> <b>X</b>	<b>Rationale:</b> The nature of the proposed action is such that no impact can be expected on significant cultural resources.

Extraordinary Circumstances		
8. Have significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.		
Yes	No <b>X</b>	<b>Rationale:</b> The filming project would not have impacts of this kind.
9. Violate a Federal law, or a State, local or tribal law or requirement imposed for the protection of the environment.		
Yes	No <b>X</b>	<b>Rationale:</b> The applicant would be required to maintain and abide by all relevant Federal, state and local laws throughout the term of the permit.
10. Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898).		
Yes	No <b>X</b>	<b>Rationale:</b> The proposed filming project would not have an adverse effect on low income or minority populations.
11. Limit access to and ceremonial use of Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007).		
Yes	No <b>X</b>	<b>Rationale:</b> There are no known Indian ceremonial or sacred sites within the proposed locations.
12. Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112).		
Yes	No <b>X</b>	<b>Rationale:</b> The proposed filming project should not result in introduction or spread of noxious weeds.

**Attachments:**  
**Categorical Exclusion Review Record**  
**Maps**

# Categorical Exclusion Review Record Film Permit Upmarket/Illustra Films

The following elements are not present in the Moab Field Office and have been removed from the checklist:  
Farmlands (Prime or Unique), Wild Horses and Burros.

Resource	Yes/No*	Assigned Specialist Signature	Date
Air Quality	No	Am Amy	9.8.15
Floodplains	No	Am Amy	9.8.15
Water Quality (drinking or ground)	No	Am Amy	9.8.15
Wetlands / Riparian Zones	No	Am Amy	9.8.15
Areas of Critical Environmental Concern	No	Lisa Bryant	9.10.15
Wild and Scenic Rivers	No	Lisa Bryant	9.10.15
Wilderness	No	Lisa Bryant	9.10.15
Native American Religious Concerns	No	WJW	9-8-15
Cultural Resources	No	WJW	9-8-15
Environmental Justice	No	Lisa Bryant	9.10.15
Wastes (hazardous or solid)	No	WJW	9/8/15
Threatened, Endangered, or Candidate Animal Species	No	WJW	9/8/15
Migratory Birds	No	WJW	9/8/15
Threatened, Endangered, or Candidate Plant Species	No	D. Wilshaw	9-8-15
Invasive Species/Noxious Weeds	No	D. Wilshaw	9-8-15
Other:	No		

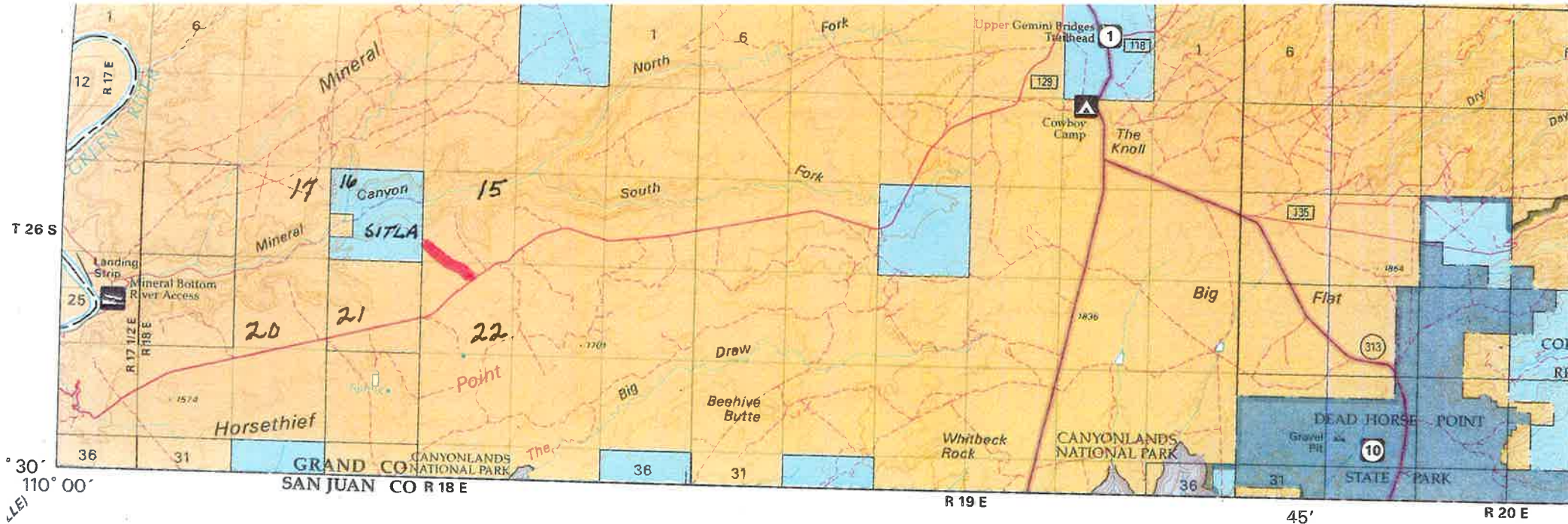
\*Extraordinary Circumstances apply.

Environmental Coordinator

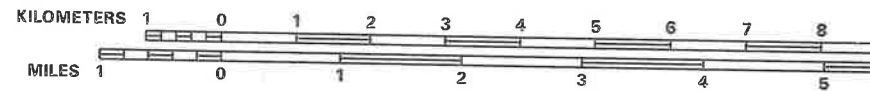
*Lisa Bryant*

Date: 9.11.15





BLM land near & at The Fruit Bowl & access road  
T. 26 S., R. 18 E., sections 15, 16, 17, 20, 21, & 22.



### RECREATIONAL SYMBOL LEGEND

Campground.....		Visitor Center.....	
Trailer Camping.....		Scenic Area.....	
Picnic Area.....		Point of Interest.....	
Hiking Trail.....		Group Campground.....	
Fishing.....		Interpretive Trail.....	
Mountain Bike Trail.....		Drinking Water.....	
Horse Trail.....		Boat Ramp.....	
Dirt Bike Trail.....		Restrooms.....	
Four Wheel Drive Trail.....		Blm Field Office.....	
Rafting.....		Ranger Station.....	
Trailhead.....		Other Forest Service Facility.....	

### RECREATION SITES, TRAILS AND AREAS LEGEND

1.....	
2.....	
3.....	
4.....	
5.....	
6.....	
7.....	
8.....	
9.....	
10.....	
11.....	



Cairn - 2 ft. west of sec. line  
(not BLM-SITLA boundary here)  
Set by ?

Fruit Bowl  
T. 26 S., R. 18 E., sec. 21 NW¼NW¼.

Sign 4

Sign 3

Sign 1

Sign 2

True pt. for cor. of secs. 16, 17, 20 & 21  
3 ft. post in a mound of stone

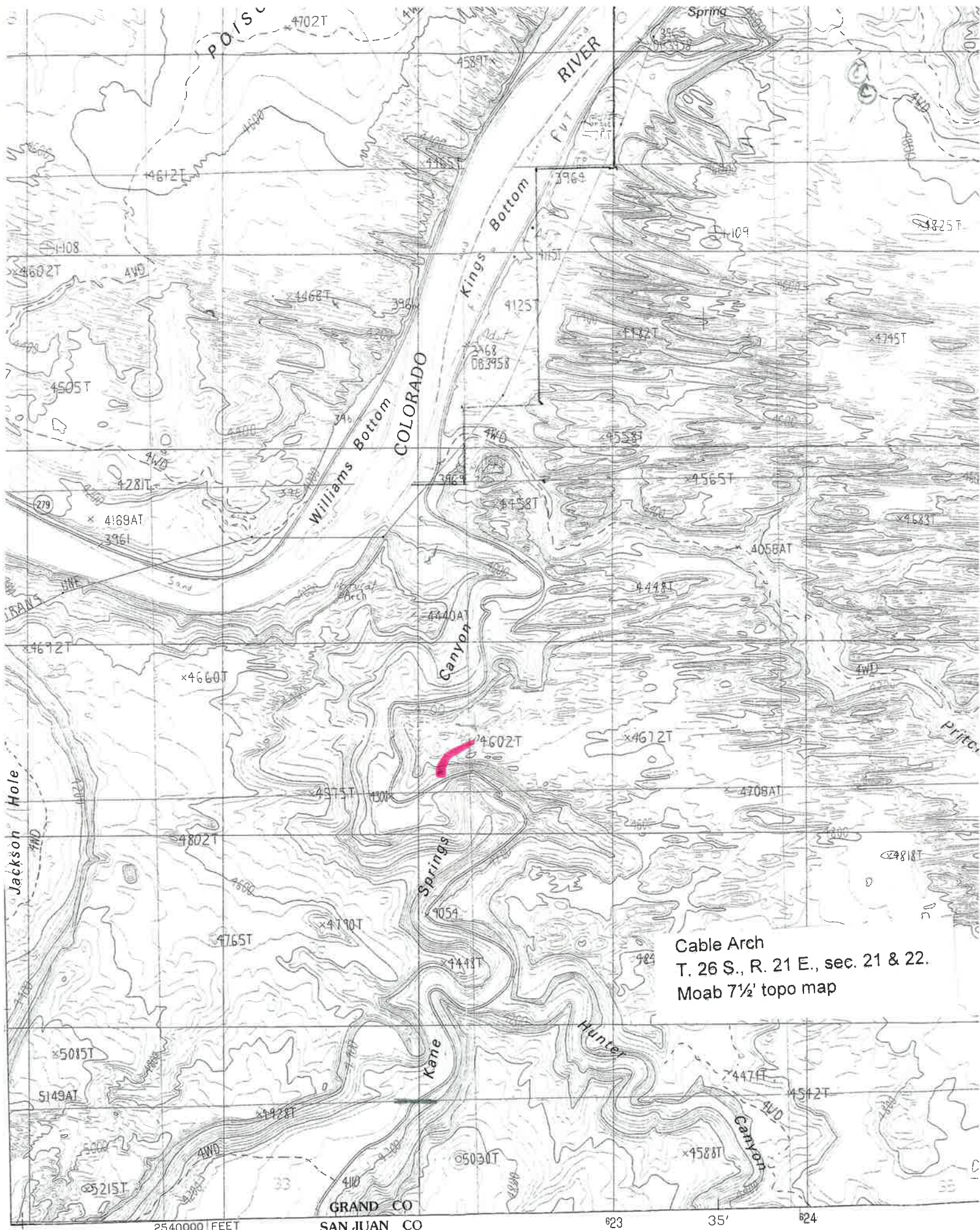
Witness point  
2014 brass tablet in slickrock

SITLA  
BLM

20

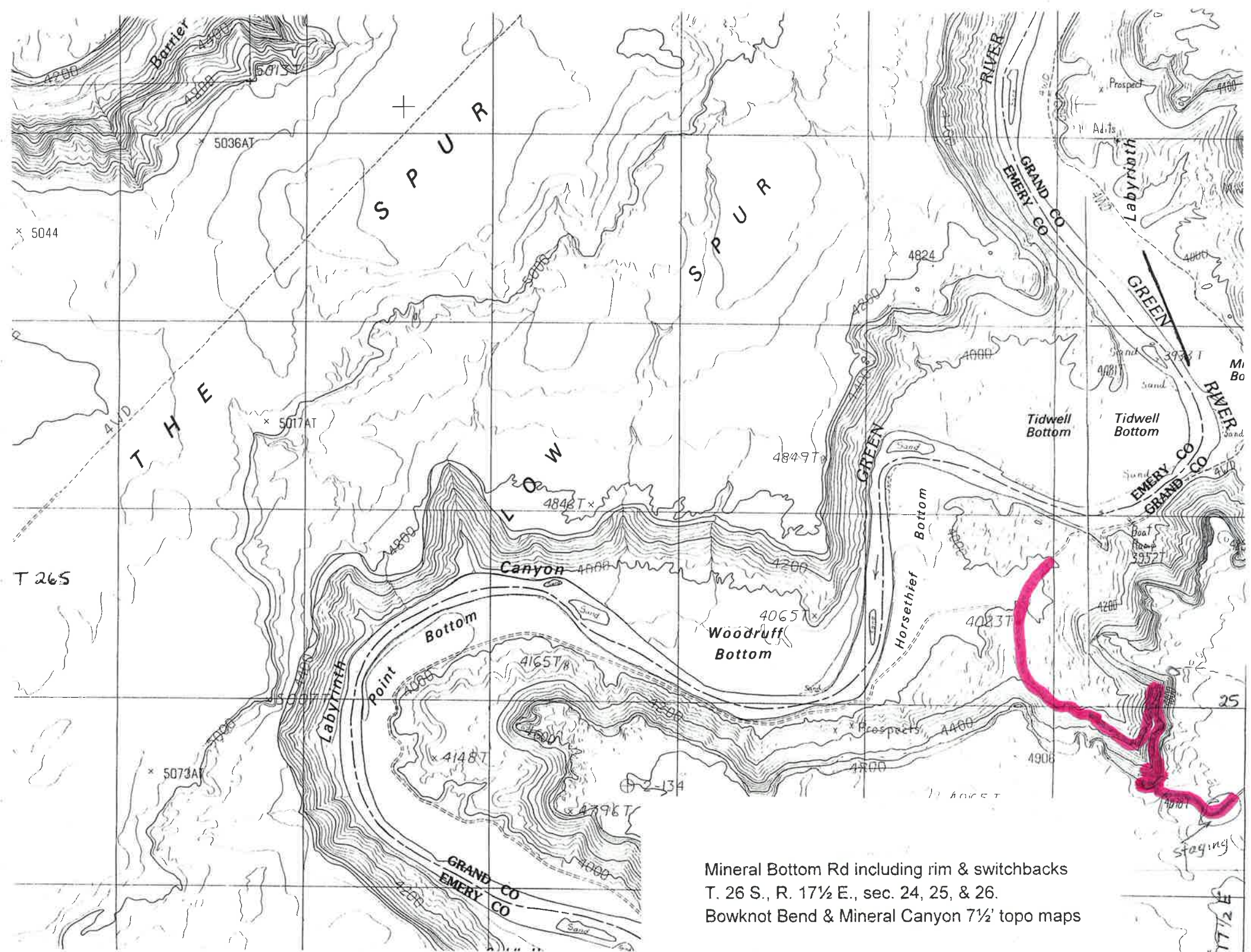
Witness corner to the corner of  
secs. 16, 17, 20, & 21  
1954 brass cap





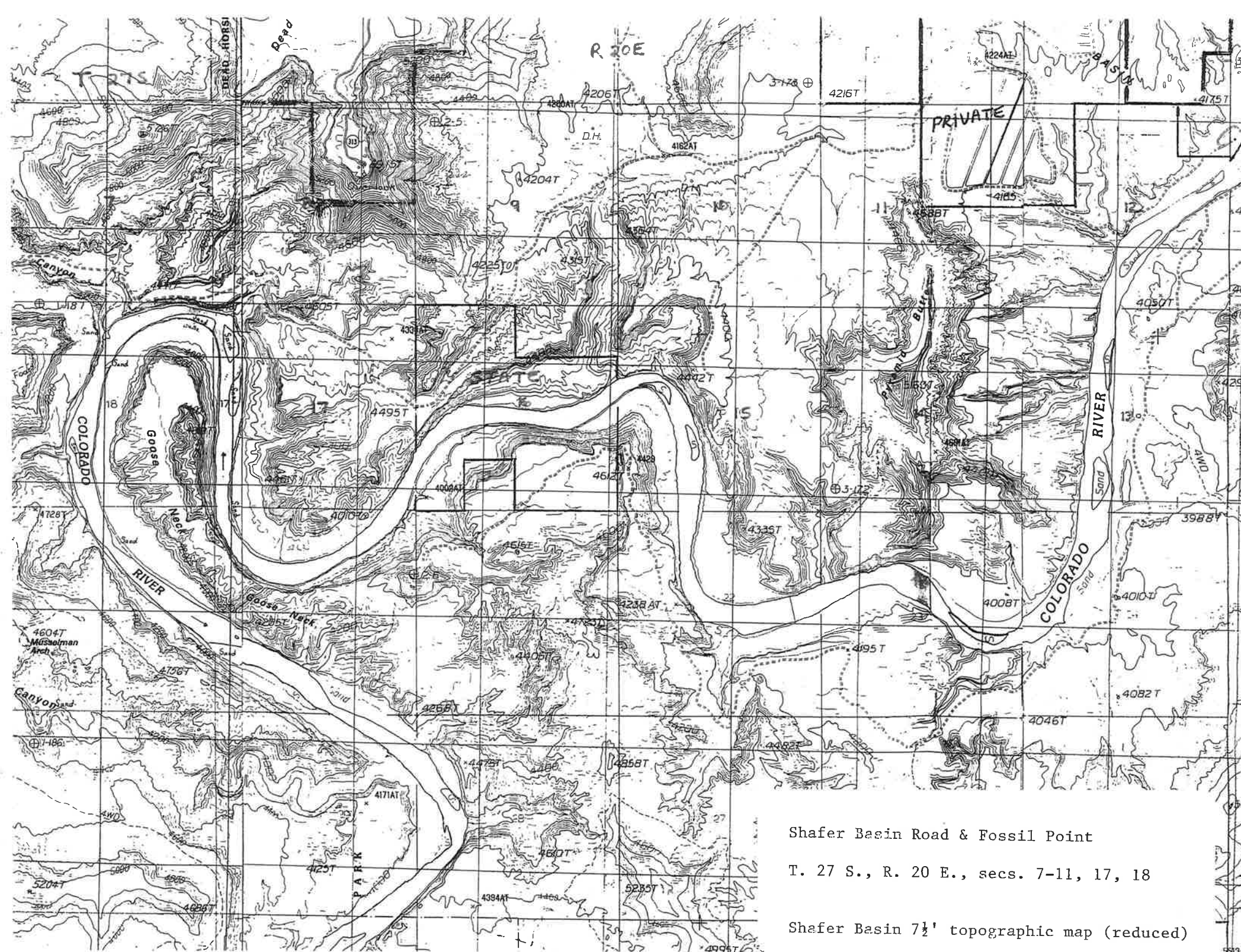
Cable Arch  
T. 26 S., R. 21 E., sec. 21 & 22.  
Moab 7 1/2 topo map





Mineral Bottom Rd including rim & switchbacks  
T. 26 S., R. 17½ E., sec. 24, 25, & 26.  
Bowknot Bend & Mineral Canyon 7½' topo maps



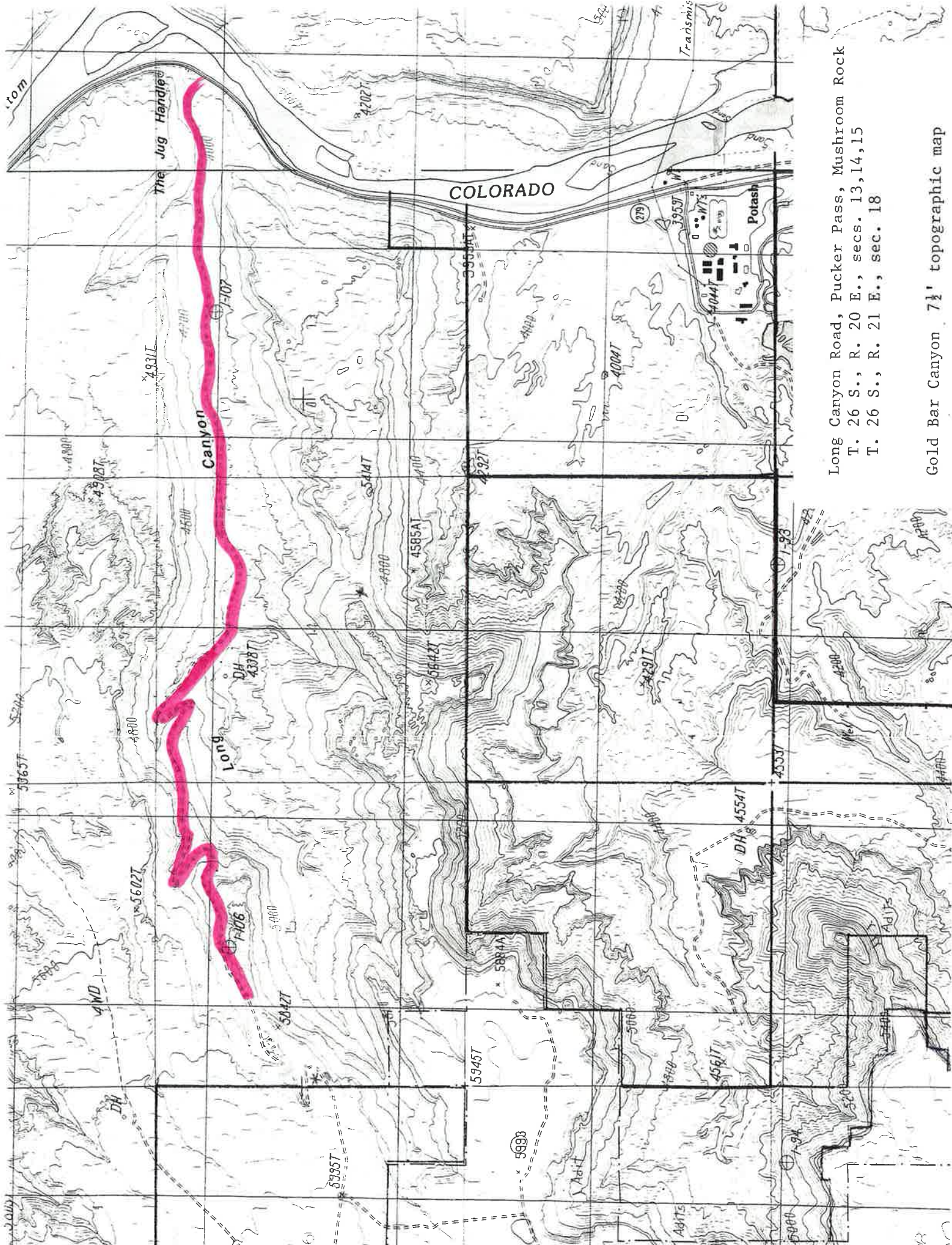


Shafer Basin Road & Fossil Point

T. 27 S., R. 20 E., secs. 7-11, 17, 18

Shafer Basin 7 1/2' topographic map (reduced)





Long Canyon Road, Pucker Pass, Mushroom Rock  
T. 26 S., R. 20 E., secs. 13, 14, 15  
T. 26 S., R. 21 E., sec. 18

Gold Bar Canyon 7½' topographic map



ROAD LEGEND

INTERIOR-GEOLOGICAL SURVEY, RESTON, VIRGINIA-1987

109

64100mE

640

639

25'

PARKING

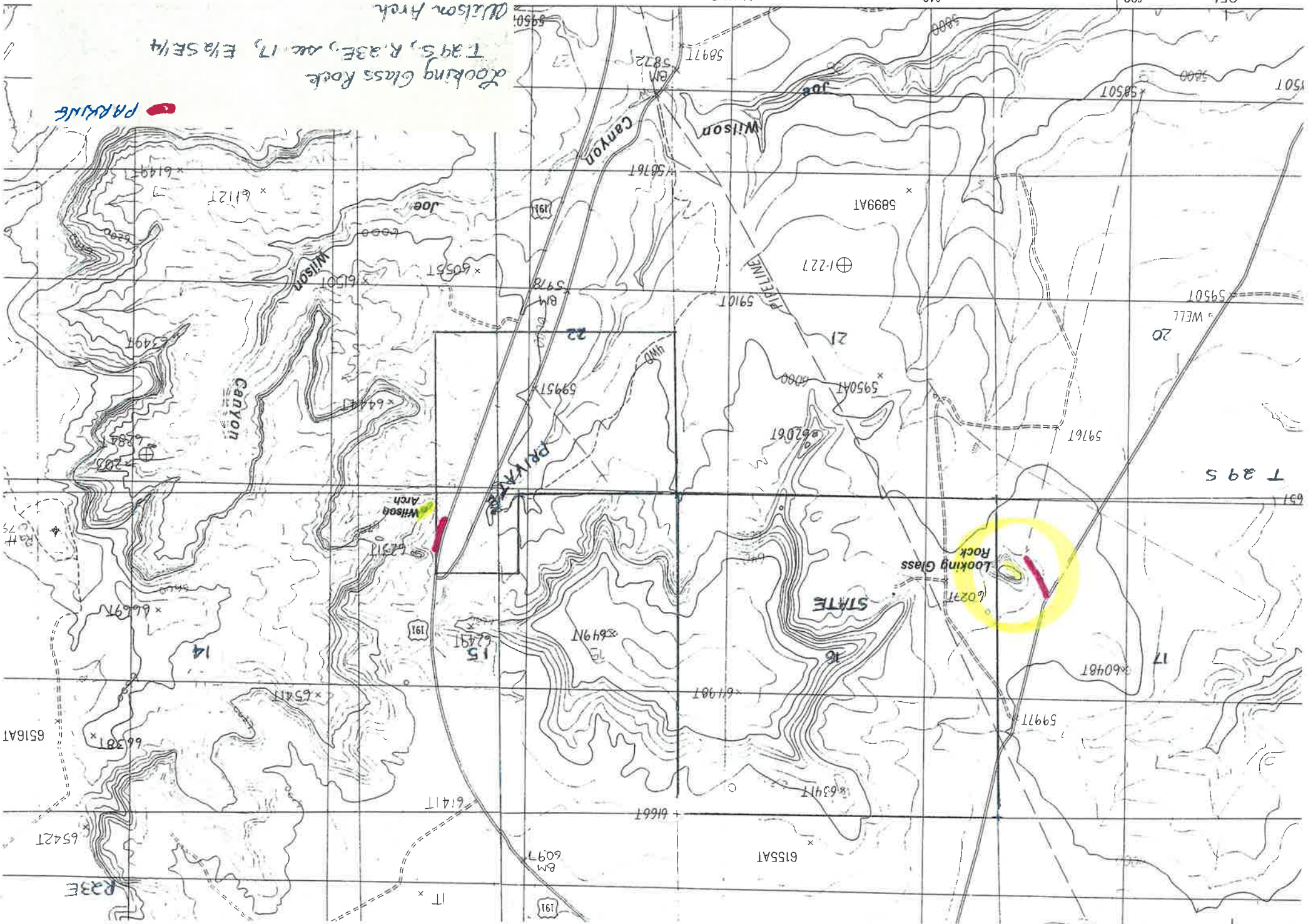
Looking Glass Rock

T. 29S, R. 23E, sec. 17, E 1/4 SE 1/4

Wilson Arch

T. 29S, R. 23E, sec. 15, SE 1/4 SE 1/4

X. See Junction & Kasal west 7 1/2' topographic maps



### Approval and Decision

I have reviewed this plan conformance and NEPA compliance record and have determined that the proposed project is in conformance with the Moab Field Office RMP, approved October 2008, and that no further environmental analysis is required.

It is my decision to grant land use permit UTU-91413 to Upmarket/Illustra Films dba BG Films of Pompano Beach, Florida pursuant to the authority of Section 302(b) of P.L. 579, October 21, 1976 (43 U.S.C. 1732). The permit will authorize 1 rigging day and 3 days of filming on public land in Grand County described below and shown on the attached maps.

Fruit Bowl & access road: T. 26 S., R. 18 E., sec. 15-17, 20, 21, NW¼NW¼, & 22.

Funnel Arch: T. 26 S., R. 21 E., sec. 21 & 22.

Mineral Bottom Road: T. 26 S., R. 17½ E., section 24-26.

Shafer Basin Road & Fossil Point: T. 27 S., R. 20 E., sections 7-11, 17 & 18.

Long Canyon Road: T. 26 S., R. 20 E., sec., 13, 14, & 15. T. 26 S., R. 21 E., sec. 18.

Looking Glass Rock T. 29 S., R. 23 E., sec. 17, E½SE¼.

Rationale: The proposal meets the criteria for minimum impact filming in WO Instruction Memorandum 96-148 and the guidelines in 43 CFR 2920.2-2 and is therefore, a full force and effect decision. The proposed action is not within a WSA or an area that requires additional NEPA analysis. The proposed action would not result in unnecessary or undue environmental degradation.

This decision shall take effect immediately upon the date it is signed by the Authorized Officer and shall remain in effect while any appeal is pending unless the Interior Board of Land Appeals issues a stay. Any appeal of this decision must follow the procedures set forth in 43 CFR Part 4. Within 30 days of the decision, a notice of appeal must be filed in the office of the Authorized Officer at 82 East Dogwood, Moab, UT 84532. If a statement of reasons for the appeal is not included with the notice, it must be filed with the Interior Board of Land Appeals, Office of Hearings and Appeals, U.S. Department of the Interior, 801 North Quincy St., Suite 300, Arlington, VA 22203 within 30 days after the notice of appeal is filed with the Authorized Officer. If you wish to file a petition for stay pursuant to 43 CFR Part 4.21(b), the petition for stay should accompany your notice of appeal and shall show sufficient justification based on the following standards:

1. The relative harm to the parties if the stay is granted or denied,
2. The likelihood of the appellant's success on the merits,
3. The likelihood of irreparable harm to the appellant or resources if the stay is not granted, and
4. Whether the public interest favors granting the stay.

If a petition for stay is submitted with the notice of appeal, a copy of the notice of appeal and petition for stay must be served on each party named in the decision from which the appeal is taken, and with the IBLA at the same time it is filed with the Authorized Officer. A copy of the notice of appeal, any statement of reasons, and all pertinent documents must be served on each adverse party named in the decision from which the appeal is taken and on the Office of the Regional Solicitor, U.S. Department of the Interior, 6201 Federal Building, 125 South State Street, Salt Lake City, UT 84138-1180, not later than 15 days after filing the document with the Authorized Officer and/or IBLA.

Beth Ransel, Field Manager: \_\_\_\_\_

Date: 9/11/15